

SPECIAL TOWN MEETING RESIDENT INFORMATION

Town of Dunstable, MA

MARCH 26, 2024 SWALLOW UNION ELEMENTARY SCHOOL 522 Main Street | Dunstable, MA

Resident Packet Includes:

- **1. Special Town Meeting Warrant**
- 2. FY25 Budget Handout
- 3. FY25 Budget Spreadsheet
- 4. Special Town Meeting FY25 Budget Presentation
- **5. GDRSD School District Presentation**



THE COMMONWEALTH OF MASSACHUSETTS TOWN OF DUNSTABLE WARRANT SPECIAL TOWN MEETING – March 26, 2024



Middlesex, ss.

To either of the Constables of the Town of Dunstable in the County of Middlesex:

GREETINGS

IN THE NAME OF the Commonwealth of Massachusetts, you are hereby directed to notify and warn the inhabitants of said Town, qualified to vote in elections and town affairs, to meet at Swallow Union Elementary School, 522 Main Street in said Dunstable on Tuesday, March 26, 2024, at 7:00 PM, and thereafter continuing from day to day until completed, with a back-up date of March 27, 2024, at 7:00 PM in the event that inclement weather or other circumstances require a postponement, then and there to act on the following articles:

FISCAL YEAR 2025

ARTICLE 1 - **Operating Budget:** To see if the Town will vote to raise and appropriate, transfer from available funds, or borrow pursuant to any applicable statute, or any combination thereof, to fund the various departments, boards, committees, commissions, and other operating expenses of the Town for Fiscal Year 2025 beginning July 1, 2024, or take any action in relation thereto.

Sponsored by the Select Board and Advisory Board

ARTICLE 2 - **Free Cash Transfer for FY25:** To see what sum the Town will vote to appropriate from Free Cash (Surplus Revenue) to meet the appropriations of Fiscal Year 2025, beginning July 1, 2024, or to authorize the Assessors to utilize said transfer in order to reduce the tax rate, or take any action in relation thereto.

Sponsored by the Select Board and Advisory Board

And you are hereby directed to serve this warrant, by posting attested copies thereof, one at the Post Office and one at the Town Hall in said Dunstable fourteen days at least before the time of holding such Town Meeting.

Hereof fail not, and make due return of this warrant, with your doings thereon, to the Town Clerk, at the time and place of the meeting as aforesaid.

Given under our hands this ______ day of _____, two thousand and twenty-four.

DUNSTABLE BOARD OF SELECTMEN

Ron Mikol

Leah D. Basbanes

Kieran Meehan

A true copy. Attest:

Brynn Durno, Town Clerk

DATE: _____, 2024

I have served this warrant by posting attested copies thereof, one at the Post Office and one at the Town Hall _____days before said meeting.

Date

Constable

	Department/Account	Voted FY24	Department Requests FY25	Recommended FY25	% Change	Special Town Meeting FY25	% Change
	GENERAL GOVERNMENT						
	Town Administrator						
1	SALARIES	175,600	182,696	182,696	4.04%		
2	EXPENSES	3,280	6,280	6,280	91.46%		
	Total	178,880	188,976	188,976	5.64%		
3	Selectmen	10,003	14,230	14,230	42.26%		
3	Total	10,003	14,230 14,230	14,230 14,230	42.26%		
	1000	10,003	14,230	14,230	42.20/0		
	Fincom						
4	Dues and Memberships	150	150	150	0.00%		
5	Reserve Account	30,000	30,000	30,000	0.00%		
	Total	30,150	30,150	30,150	0.00%		
6	Accountant	40.000		20.000	400.000		
6	SALARIES	12,289	28,311	28,311	130.38%		
7	EXPENSES Total	64,700 76,989	59,700 88,011	59,700 88,011	-7.73%		
	Total	70,303	88,011	88,011	14.5270		
	Assessors						
8	SALARIES	52,690	47,619	47,619	-9.62%		
9	EXPENSES	20,875	18,675	18,675	-10.54%		
	Total	73,565	66,294	66,294	-9.88%		
	Treasurer						
10	SALARIES	65,850	30,999	30,999	-52.92%		
11	EXPENSES	26,090	28,590	28,590	9.58%		
	Total	91,940	59,589	59,589	-35.19%		
	Town Counsel						
12	Professional and Technical	32,000	32,000	32,000	0.00%		
	Dog Program						
13	Total	800	800	800	0.00%		
	Town Clerk						
14	SALARIES	51,314	36,504	36,504	-28.86%		
15	EXPENSES Total	2,100 53,414	2,100 38,604	2,100 38,604	0.00%		
	Total	55,414	30,004	56,004	-27.73%		
	Elections						
16	SALARIES	3,000	3,000	3,000	0.00%		
17	EXPENSES	8,250	8,250	8,250	0.00%		
	Total	11,250	11,250	11,250	0.00%		
	Registrar						
18	SALARIES	850	850	850	0.00%		
							L
10	Conservation	14500	44.545	44.545	0.38%		
19	SALARIES	14,560	14,616	14,616	0.38%		

20	EXPENS	ES 2,000	2,000	2,000	0.00%	
	Total	16,560	16,616	16,616	0.34%	
						·
	Planning Board					
21	SALARI	ES 14,560	14,616	14,616	0.38%	
22	EXPENS		1,400	1,400	0.00%	
22	Total	15,960	16,016	16,016	0.35%	
	Total	13,900	16,016	10,010	0.55%	
	Zoning Board					
23	SALARI		-	-		
24	EXPENS		1,500	1,500	0.00%	
	Total	1,500	1,500	1,500	0.00%	
	Town Hall					
25	SALARI	S 5,267	5,394	5,394	2.42%	
26	EXPENS	S 47,950	50,450	50,450	5.21%	
	Total	53,217	55,844	55,844	4.94%	
		55,217	55,044	55,044	4.9470	I
	Town Reports					
27	Total	3,025	3,025	3,025	0.00%	
27	10101	3,025	3,025	3,025	0.00%	
	Town Fundament					
	Town Engineer					
28	Engineering Services	10,000	10,000	10,000	0.00%	
	Total	10,000	10,000	10,000	0.00%	
	TOTAL GENERAL GOVERNMEN	T 660,101.80	633,755.00	633,755.00	-3.99%	
	SALARI	S 395,978.80	364,605.00	364,605.00	-7.92%	
	EXPENS	ES 264,123.00	269,150.00	269,150.00	1.90%	
		660,101.80	633,755.00	633,755.00	-3.99%	·
	PUBLIC SAFETY					
	10blc SALETT					
	Police Department					
20		1 024 454	1 1 20 011	1 120 011	10.220/	
29	SALARI		1,128,811	1,128,811	10.22%	
30	EXPENS		266,910	182,415	-23.72%	
	Total	1,263,301	1,395,721	1,311,226	3.79%	I
	Fire Department					· · · · · · · · · · · · · · · · · · ·
31	SALARI	ES 220,718	368,772	271,013	22.79%	
32	EXPENS	ES 87,950	105,100	92,450	5.12%	
	Total	308,668	473,872	363,463	17.75%	
			· · · · ·			·
	Inspectors					
33	SALARI	ES 62,843	63,380	63,380	0.85%	
34	EXPENS		3,500	3,500	0.00%	
54	Total	66,343	66,880	66,880	0.81%	
	10101	00,343	66,880	00,880	0.81%	1
	P					
	Emergency Management					
35	Total	2,900	2,900	2,900	0.00%	
	Tree Warden					· · · · · · · · · · · · · · · · · · ·
36	Total	24,435	24,435	24,435	0.00%	

	1,665,647	1,963,808	1,768,904	6.20%	
TOTAL PUBLIC SAFETY	1,665,647	1,963,808	1,768,904	6.20%	
SALARIES	1,307,712	1,560,963	1,463,204	11.89%	
EXPENSES	357,935	402,845	305,700	-14.59%	

SCHOOLS

	GDRSD	(GDRSD Operating + Capital)	8,061,150	9,181,618	8,797,685	9.14%	
37	Operating		7,742,721	8,864,641	8,582,256	10.84%	
38	Capital		188,281	188,281	86,733	-53.93%	
39	Debt		130,148	128,696	128,696	-1.12%	
	GLRVTS						
40	Operating		199,740	199,740	199,740	0.00%	
41	Debt		31,883	31,883	31,883	0.00%	
		TOTAL SCHOOLS	8,292,773	9,413,241	9,029,308	8.88%	
			8,292,773	9,413,241	9,029,308	8.88%	

PUBLIC WORKS

Transfer Station

	Highway Department					
42	SALARIES	322,695	388,588	331,479	2.72%	
43	EXPENSES	245,296	248,847	245,847	0.22%	
	Total	567,991	637,435	577,326	1.64%	
	Snow Removal					
44	SALARIES	56,175	57,300	56,175	0.00%	
45	EXPENSES	229,710	234,404	229,710	0.00%	
	Total	285,885	291,704	285,885	0.00%	

	Street Lights					
46	Energy	10,000	12,000	11,000	10.00%	

	Constant					
	Total	22,500	22,500	22,500	0.00%	
48	EXPENSES	22,500	22,500	22,500	0.00%	
47	SALARIES	-	-	-		

	Cemetery					
49	SALARIES	15,000	15,000	15,000	0.00%	
50	EXPENSES	10,600	10,600	10,600	0.00%	
	Total	25,600	25,600	25,600	0.00%	

	911,976	989,239	922,311	1.13%	
TOTAL PUBLIC WORKS	911,976	989,239	922,311	1.13%	
SALARIES	393,870	460,888	402,654	2.23%	
EXPENSES	518,106	528,351	519,657	0.30%	

HUMAN SERVICES

Board of Health

51	SALARIES	14,373	14,717	14,717	2.39%	
52	EXPENSES	21,325	22,420	22,420	5.14%	
	Total	35,698	37,137	37,137	4.03%	
-						
[Council on Aging					
						(

53	SALARIES	9,171	9,557	9,557	4.20%	
54	EXPENSES	8,000	7,000	7,000	-12.50%	
	Total	17,171	16,557	16,557	-3.58%	

	Veterans Affairs					
55	SALARIES	6,041	6,162	6,162	2.00%	
56	EXPENSES	19,472	19,472	19,472	0.00%	
	Total	25,513	25,634	25,634	0.47%	

	78,382	79,328	79,328	1.21%	
TOTAL HUMAN SERVICES	78,382	79,328	79,328	1.21%	
SALARIES	29,585	30,436	30,436	2.88%	
EXPENSES	48,797	48,892	48,892	0.20%	

LIBRARY, PARKS & RECREATION

64

	Library Operations					
57	SALARIES	122,908	116,664	116,664	-5.08%	
58	EXPENSES	65,913	75,932	75,932	15.20%	
	Total	188,821	192,596	192,596	2.00%	
	Library Consortium					
59	M.V.L. Consortium Dues	13,500	13,500	13,500	0.00%	
	Technical Expenses					
60	Total	30,250	37,546	37,546	24.12%	
	Recreation Department					
61	Rec. Other Purchased Service	11,400	11,400	11,400	0.00%	
	Parks Department					
62	Total	62,500	71,500	62,500	0.00%	
	Memorial Day Committee					
63	Expenses	700	700	700	0.00%	

	307,170.72	327,242.00	318,242.00	3.60%	
TOTAL LIBRARY & RECREATION	307,170.72	327,242.00	318,242.00	3.60%	
SALARIES	122,907.72	116,664.00	116,664.00	-5.08%	
EXPENSES	184,263.00	210,578.00	201,578.00	9.40%	

	DEBT & INTEREST					
	Long Term Principal					
Ļ	Long Term Principal	139,744	137,878	137,878	-1.34%	

L	Long Term Interest					<u>_</u>
5	Long Term Interest	44,175	37,975	37,975	-14.04%	
-						
	Temporary Loan Interest					
5	Temporary Loan Interest	3,774	3,774	3,774.00	0.00%	
_						
		<u>.</u>				
	TOTAL DEBT & INTEREST	187,693	179,627	179,627	-4.30%	
- 1	INSURANCE & ASSESSMENTS					
_						
	County Retirement					
7	County Retirement System	365,094	386,855	386,855	5.96%	
_						
	Group Health Insurance - 914					
3	Group Health Insurance	386,428	426,428	405,749	5.00%	
_						
	Unemployment Account					
)	Unemployment	20,000				
	FICA Town Share					
	Medicare Town Share	36,720	37,638	37,638	2.50%	
_						
	Bldg./Vehicle Liab. Ins/Workers Compensation, Etc					
	Blag./ Venicle Llab. Ins/ Workers Compensation, Etc					

TOTAL INSURANCE & ASSESSMENTS	955,886	1,013,329	992,650	3.85%	
Total Budget	13,059,629	14,599,569	13,924,125	6.62%	
	13,059,629	14,599,569	13,924,125	6.62%	
Municipal Salaries	2,250,054	2,533,556	2,377,563	5.67%	
Municipal Operations	1,373,224	1,459,816	1,344,977	-2.06%	
Insurance & Assessments	955,886	1,013,329	992,650	3.85%	
Municipal Operations - TOTAL	4,579,163	5,006,701	4,715,190	2.97%	
Municipal Debt & Interest	187,693	179,627	179,627	-4.30%	
Town Operations & Debt - TOTAL	4,766,856	5,186,328	4,894,817	2.68%	
Schools - Operations	8,130,742	9,252,662	8,868,729	9.08%	
Schools - Debt & Interest	162,031	160,579	160,579	-0.90%	
Schools Operations & Debt - TOTAL	8,292,773	9,413,241	9,029,308	8.88%	
Total Budget for the Fiscal Year	13,059,629	14,599,569	13,924,125	6.62%	



FY25 Operating Budget Town of Dunstable



EXPENSES

- The Municipal Operations FY25 budget increases by 2.97% or \$136,027:
 - Municipal Salaries increase by \$127,509 or 5.67%
 - Municipal Operations decrease by \$28,247 or -2.06%
 - Insurance and Assessments increase by \$36,764 or 3.85%
- For Municipal Operations and Debt the total increase is \$127,961 or 2.68%
 - Debt service decrease by \$8,066 or 4.30%

Expenditure by Budget Category

- The Regional School Assessments in the FY25 budget increases by \$736,535 or 8.88%
 - Greater Lowell Technical High School is level funded
 - Groton Dunstable Regional School District increases by \$736,535
 - \$839,535 or 10.84% increase in school assessment
 - \$101,547 or 53.93% decrease in capital
 - 9.13% increase overall



Major Town Budget Changes

- Regionalization of Treasurer/Collector, Town Clerk, and Dispatch results in significant savings
- Restoration of overnight police officer position and daytime per diem firefighter position
- Increases in employee related costs
 - 5% increase in health insurance
 - 6% increase in pension
- 10% increase in general liability insurance
- Increases in Public Health, Fire, IT, Library, Town Administrator

Town Debt Service Insurance & Assesments General Government Library & Recreation 1% 7% 4% Human Services 1% 1% 4% 1% 9 13% 13% Public Works 7% 7% 13%

The Regional School Districts' Assessments amount to 65% of the Town's overall budget totaling \$9,029,308

Town operations and debt makeup the remaining 35% at a total of \$4,894,817. • Year over year General Government expenditures reduced by \$26,347 or by 4%

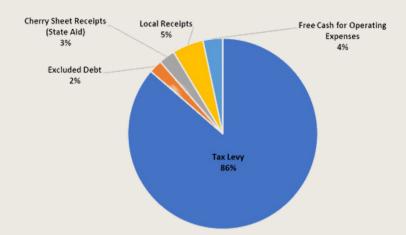
Schools

65%

- Public Safety expenditures increased by \$103,257 or 6.2%
- Library and Recreation increased by \$11,071 or 3.6%
- Insurance and Assessments increased by \$36,764 or 3.85%
- Schools increased by \$736,535 or 8.88%
- In addition to the budget categories, there are expenditures in the amount of \$152,557 to cover capital expenses (\$119,344), overlay (\$30,000), and state assessments (\$3,213)

SPECIAL TOWN MEETING - MARCH 26, 2024

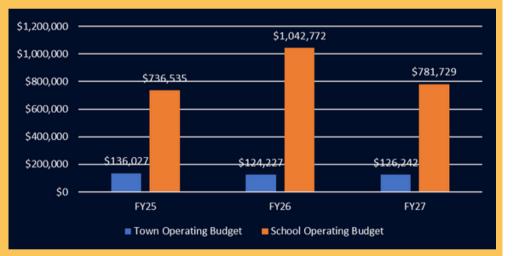
REVENUE



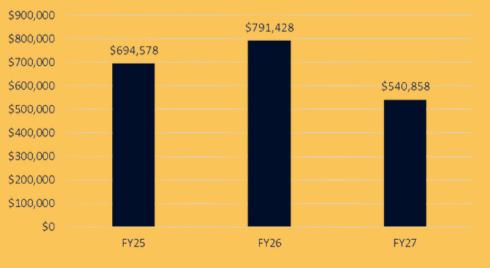
The Town's Operating Budget relies on 4 major revenue sources:

- Real Estate Taxes (tax levy plus excluded debt)
- Local Receipts
- Cherry Sheet Receipts (State Aid)
- Free Cash

FINANCIAL FORECAST

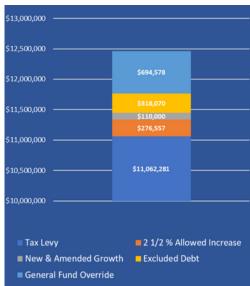


General Fund Override



TOTAL 3-YEAR OVERRIDE: \$2,026,865

Tax Levy



- Proposition 2½ allows the annual growth of the tax levy to increase by 2 1/2%, plus new growth. Dunstable's 2½ increase for FY25 is \$276,577.
- New growth is new development in the Town or improvements to properties that result in an increased assessed value. New growth revenue planned for FY25 is \$110,000.
- The tax levy includes excluded debt for projects approved by the voters of Dunstable. These projects include the water tower, fire rescue truck, and front end loader for the Town and school projects, as well. The total excluded debt payments for FY25 is anticipated to be \$318,070. The Town increases the tax levy based on the debt payments of these projects annually.
- UNDER PROPOSITION 2¹/₂, COMMUNITIES ARE ALLOWED TO INCREASE TAXES BEYOND THE LEVY LIMIT WITH VOTER APPROVAL. THE FY25 OPERATING BUDGET RECOMMENDED BY THE TOWN IS RELIANT ON A \$694,578 GENERAL FUND OVERRIDE TO BALANCE. IN OTHER WORDS, IT RELIES ON AN INCREASE OF \$694,578 OVER AND ABOVE THE LIMITS OF PROPOSITION 2¹/₂.

	Tax Increase without override	Tax Increase with override	Total
FY25	\$389.78	\$568.16	\$957.94
FY26	\$330.32	\$647.42	\$977.74
FY27	\$330.32	\$442.64	\$772.96
Total	\$1,050.42	\$1,658.22	\$2,708.64



TOWN OF DUNSTABLE

FY25 OPERATING BUDGET

SPECIAL TOWN MEETING MARCH 26, 2024

THE AGENDA





BACKGROUND









EXPENDITURES

REVENUES



(MAJOR CHANGES





CAPITAL NEEDS

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IMPACTS



BACKGROUND

BUDGET FY24 VERSUS FY23

Budget Categories	FY23	FY24	Increase	% Increase
Municipal Salaries	\$2,335,372.86	\$2,250,053.60	-\$85,319.26	-3.65%
Municipal Operations	\$1,380,075.00	\$1,373,223.73	-\$6,851.27	-0.50%
Insurance & Assessments	\$941,434.00	\$955,886.00	\$14,452.00	1.54%
Municipal Operations - TOTAL	\$4,656,881.86	\$4,579,163.33	-\$77,718.53	-1.67%
Municipal Debt & Interest	\$269,563.00	\$187,693.00	-\$81,870.00	-30.37%
Town Operations & Debt - TOTAL	\$4,926,444.86	\$4,766,856.33	-\$159,588.53	-3.24%
Schools - Operations	\$7,711,938.00	\$8,130,742.00	\$418,804.00	5.43%
Schools - Debt & Interest	\$166,883.00	\$162,031.00	-\$4,852.00	-2.91%
Schools Operations & Debt - TOTAL	\$7,878,821.00	\$8,292,773.00	\$413,952.00	5.25%
Total Budget	\$12,805,265.86	\$13,059,629.33	\$254,363.47	1.99%

- The Town's overall municipal operations budget for FY24 was reduced by 1.67%. When considering debt service, the overall municipal side of the budget decreased by 3.24%
- The regional school districts (Groton Dunstable Regional School District and Greater Lowell Technical High School) operations increased by 5.4%, with a total budget increase of 5.25%.
- FY24 total budget increase was 1.99%



FY24 versus FY23 Budget Variances



FY24 REVIEW



TOWN REQUESTED \$301,162 OVERRIDE

- Passed at Town Meeting
- Failed at the ballot by 6 votes



REDUCTIONS IN FY24 BECAUSE OF FAILED OVERRIDE

• Police, Fire, Highway, Treasurer/Collector, Parks, Selectmen Budgets



FY24 FULLY FUNDED SCHOOL DISTRICT ASSESSMENT

 No reductions to Groton Dunstable Regional School District or Greater Lowell Technical High School Assessments

IMPACTS OF FY24 REDUCTIONS



\$84,874 REDUCED FROM THE POLICE DEPARTMENT BUDGET

- Lost overnight police officer position
- Current staffing is one police officer on overnight shift, Monday through Friday



\$52,824 REDUCED FROM THE FIRE DEPARTMENT BUDGET

 Funding in budget reduced to only support coverage of one per-diem firefighter during day shift (generous donor funded position for FY24)



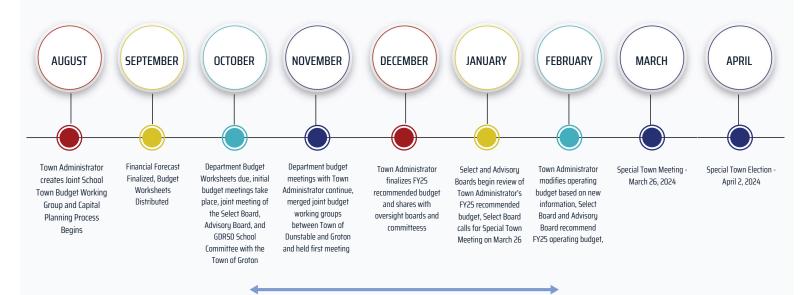
HIGHWAY, PARKS, SELECTMEN, TREASURER/COLLECTOR REDUCED

 Total of \$88,464 was reduced from the requested budgets of the Highway, Parks, Selectmen, Treasurer/Collector budgets



FY25 BUDGET PROCESS

FY25 BUDGET PROCESS



Meetings of the Dunstable Select Board and Advisory Board to review FY25 budget take place throughout this timeframe beginning in August

FY25 BUDGET PROCESS

INITIAL BUDGET REQUESTS

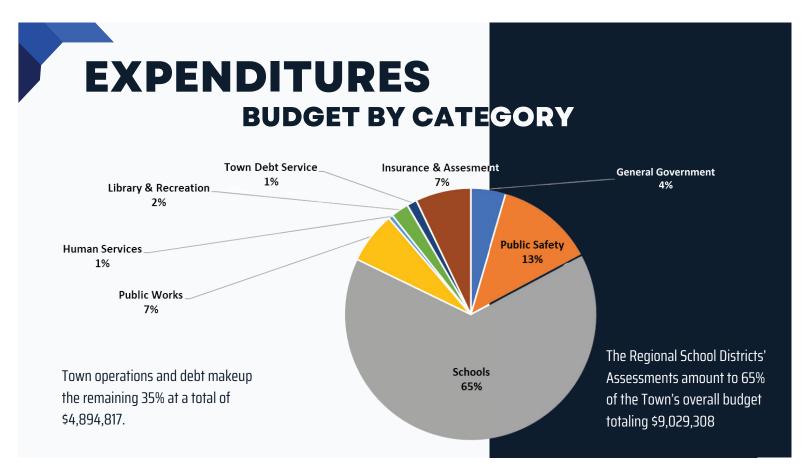
- Total Town department and School Districts requests: \$14,599,569
 - 11.8% increase
 - Created a \$1,261,339 deficit without any capital needs addressed
- Overall Town budget requests: \$5,006,701
 - 9.3% increase
- Overall School Districts' requests: \$9,413,241 (GDRSD and Lowell Tech)
 - 13.5% increase

REDUCTIONS AND MODIFICATIONS

- Town department budgets were reduced to \$4,715,190
 - Department requests were reduced by \$291,511
 - 2.97% overall increase to Town budgets
- School Districts' budget assessments reduced to \$9,029,308
 - Schools' requests were reduced by \$383,933
 - 8.88% overall increase to School Districts' requested budgets
- Total Town department and School Districts' budget: \$13,924,125
 6.62% or \$864,496 increase
- Reduced overall budget deficit to \$694,578 with capital investments
 - Decreased deficit and override needed by \$566,761

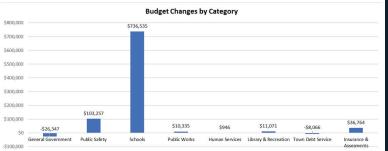


FY25 BUDGET REVIEW



EXPENDITURES

- Year over year General Government expenditures reduced by \$26,347 or by 4%
- Public Safety expenditures increased by \$103,257 or 6.2%
- Library and Recreation increased by \$11,071 or 3.6%
- Insurance and Assessments increased by \$36,764 or 3.85%
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- In addition to these budget categories, there are expenditures in the amount of \$152,557 to cover capital expenses (\$119,344), overlay (\$30,000), and state assessments (\$3,213).

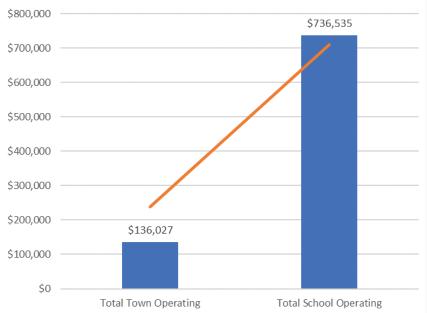


BUDGET BY CATEGORY

Budget Category	FY24	FY25	\$ Change	% Change
General Government	660,102	\$633,755	-\$26,347	-3.99%
Public Safety	1,665,647	\$1,768,904	\$103,257	6.20%
Schools	8,292,773	\$9,029,308	\$736,535	8.88%
Public Works	911,976	\$922,311	\$10,335	1.13%
Human Services	78,382	\$79,328	\$946	1.21%
Library & Recreation	307,171	\$318,242	\$11,071	3.60%
Town Debt Service	187,693	\$179,627	-\$8,066	-4.30%
Insurance & Assesments	955,886	\$992,650	\$36,764	3.85%
Total Town Expenditures	13,059,629	\$13,924,125	\$864,496	6.62%

TOWN AND SCHOOL BUDGET INCREASES

- The Municipal Operations FY25 budget increases by 2.97% or \$136,027:
 - Municipal Salaries increase by \$127,509 or 5%
 - Municipal Operations decrease by \$28,247 or -2.06%
 - Insurance and Assessments increase by \$36,764 or 3.85%
- For Municipal Operations and Debt the total increase is \$127,961 or 2.68%
 - Debt service decrease by \$8,066 or 4.30%
- The Regional School Assessments in the FY25 budget increases by \$736,535 or 8.88%
 - $\circ~\mbox{Greater}$ Lowell Technical High School is level funded
 - Groton Dunstable Regional School District increases by \$\$736,535
 - \$839,535 or 10.84% increase in school assessment
 - \$101,547 or 53.93% decrease in capital
 - 9.13% increase overall



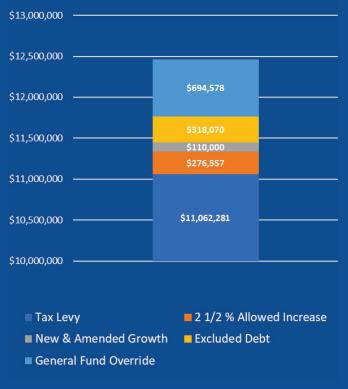
REVENUE **Cherry Sheet Receipts** Local Receipts Free Cash for Operating (State Aid) 5% Expenses 3% 1% Excluded Debt **FY24** FY25 \$ Change % Change 2% \$10,685,152 \$11,062,281 3.53% Tax Levy \$377,129 \$276,557 2 1/2 % Allowed Increase \$267.129 \$9.428 3 5 3 % 0.00% New & Amended Growth \$110,000 \$110,000 \$0 Tax Levy 86% **General Fund Override** \$0 \$694,578 \$694,578 Excluded Debt \$326.394 \$318.070 -\$8.324 -2.55% 3.05% Cherry Sheet Receipts (State Aid) \$390,853 \$11,550 \$379,303 \$368 Local Receipts \$749,632 \$750,000 0.05% The Town's Operating Budget relies on 4 major revenue sources: Free Cash for Operating Expenses \$574,343 \$474,343 -\$100,000 -17.41% Real Estate Taxes (tax levy plus excluded debt) Total \$13,091,953 \$14,076,682 \$984,729 7.52% • Local Receipts Cherry Sheet Receipts (State Aid) Free Cash

REVENUE

	FY24	FY25	\$ Change	% Change
Tax Levy	\$10,685,152	\$11,062,281	\$377,129	3.53%
21/2 % Allowed Increase	\$267,129	\$276,557	\$9,428	3.53%
New & Amended Growth	\$110,000	\$110,000	\$0	0.00%
General Fund Override	\$0	\$694,578	\$694,578	
Excluded Debt	\$326,394	\$318,070	-\$8,324	-2.55%
Total	\$11,388,675	\$12,461,486	\$1,072,811	9.42%

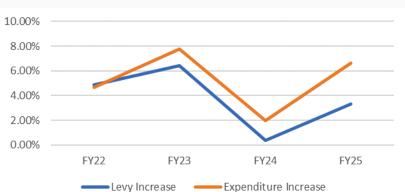
- Proposition 2½ allows the annual growth of the tax levy to increase by 2 1/2%, plus new growth. Dunstable's 2½ increase for FY25 is \$276,577.
- New growth is new development in the Town or improvements to properties that result in an increased assessed value. New growth revenue planned for FY25 is \$110,000.
- The tax levy includes excluded debt for projects approved by the voters of Dunstable. These
 projects include the water tower, fire rescue truck, and front end loader for the Town and school
 projects, as well. The total excluded debt payments for FY25 is anticipated to be \$318,070. The
 Town increases the tax levy based on the debt payments of these projects annually.
- Under Proposition 2½, communities are allowed to increase taxes beyond the levy limit with
 voter approval. The FY25 operating budget recommended by the Town is reliant on a \$694,578
 general fund override to balance. In other words, it relies on an increase of \$694,578 over and
 above the limits of Proposition 2½.

TAX LEVY



TAX LEVY VERSUS BUDGET EXPENDITURES

- Starting in FY23, the Town's budget expenditure increases have outpaced the Town's tax levy increase.
- In FY24, the levy only increased by .35%
 - Excluded debt was reduced
 - School Capital Exclusion in FY23
 was only for one year \$188,974
 - Total levy increase was only \$39,296
- In FY25, budget expenditure increases are over twice as high as the projected levy increase



	Levy Increase	Expenditure Increase
FY22	4.85%	4.66%
FY23	6.41%	8%
FY24	0.35%	1.99%
FY25	3.32%	6.62%

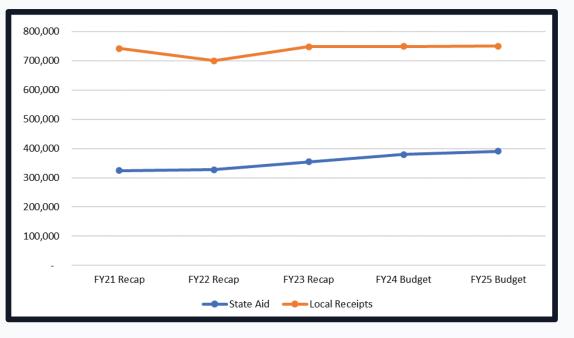
REVENUE

STATE AID AND LOCAL RECEIPTS

Over the last 5 years, including the budget plan for FY25, the Town has experienced a 4.1% average annual increase in State Aid

Local receipts, over this same period of time, has remained flat at \$750,000

All total, for all Town revenues other than real estate property taxes, the Town has experienced a 1.4% average annual increase.









Free Cash is the result of the spending and collection activity within any given fiscal year. On an annual basis Free Cash is generated through two main sources:

- Actual revenues being higher than estimated revenues
- Actual expenditures being less than budgeted expenditures

Free Cash availability can impact a community's financial health:

- Retaining Free Cash provides the Town with financial flexibility and reserves
- Reductions in Free Cash may negatively impact a community's bond credit rating
- Using Free Cash to balance the budget endangers future spending plans if it is not regenerated each year



EXPLANATION OF MAJOR BUDGET CHANGES

REGIONALIZATION OF SERVICES



ONLINE RESIDENT SURVEY

• The majority of residents supported the idea of regionalizing services to help balance the budget

Regionalization of services



SELECT BOARD GOALS AND OBJECTIVES

• Seek out opportunities for interdepartmental and regional collaborations, cross-training, and back-up staffing options.

First choice 📕 📕 📕 📕 📕 Last choice

- Identify and consider sources of additional revenue generation and cost efficiencies.
- Deliver services in a cost effective, efficient manner with the goal of also enhancing services to residents



TREASURER/COLLECTOR

• Reduction in the Treasurer/Collector budget from \$91,940 to \$59,589, for a total reduction of \$32,351 or 35%

TOWN CLERK

• Reduction in the Town Clerk budget from \$53,414 to \$38,604, for a total reduction of \$14,810 or 28%

DISPATCH

 Reduction in the Police Department communications budget from \$124,300 to \$41,765, for a total reduction of \$82,535 or 66%

Last choice

RESTORING FY24 BUDGET REDUCTIONS



ONLINE RESIDENT SURVEY

- Residents ranked Police and Fire Emergency Services, number 1 and 2 most important town services, respectively.
- 1 Police services and emergency response
- 2 Fire protection and emergency response



RATIONALE

- Ensure residents receive adequate response in the case of an emergency
 - Currently, only 1 police officer covering overnight shift
 - The FY24 budget only includes funding for 1 per diem firefighter position during the day shifts
- Ensure emergency responders are supported and safe when responding



POLICE

• Restoring overnight police officer position results in an increase of \$81,397 in the Police Department's budget.



FIRE

• Restoring the second per diem firefighter position during the day shift results in an increase of \$48,830 in the Fire Department's budget.

First choice

EMPLOYEE BENEFITS AND INSURANCE



PENSION

 Pension costs increase from \$365,094 to \$386,855 (6%) to the Middlesex Retirement System



HEALTH INSURANCE

Health Insurance costs increase from \$386,428 to \$405,749 (5%)



PROPERTY, CASULTY AND GENERAL LIABILITY INSURANCE

Property, Casualty, General Liability Insurance costs increase from \$147,644 to \$162,408 (10%)

OTHER BUDGET VARIANCES

BOARD OF HEALTH

 Nashoba Associated Boards of Health increases from \$11,262.73 to \$12,049 (7%)

TECHNOLOGY

• Technology budget increases from \$30,250 to \$37,546 (24%) caused by a new IT Management Contract

LIBRARY

 \$10,000 increase in library expenses to cover the costs of energy, water, maintenance, and the transition to a new Library Director. Overall budget increase is 2% consistent with prior years.

BOARD OF HEALTH

 Nurse Assessment increases \$5,162 to \$5,471 (6%)

ALLOCATION OF SALARY IN WATER, ASSESSOR, AND ACCOUNTING

- Reduction in Assessors budget from \$18,519 to \$12,628 (from 14.5 hours to 9.5 hours per week)
- Reduction in Water budget from \$17,802 to \$12,147 (from 14.5 hours to 9.5 hours per week)
- Increase in Accounting budget from \$12,289 to \$28,311 (from 8 hours to 18 hours per week)

FIRE

 Fire Expenses increase from \$87,950 to \$92,450 (5%) related to energy, water, vehicle and EMS supplies

TOWN ADMINISTRATOR

 Town Administrator's Training budget increases by \$3,000 in accordance with contractual obligations

COUNCIL ON AGING

• Council on Aging budget decreases by \$1,000 due to reduction in food service and transportation



FY26 AND FY27 FORECAST

FY26 AND FY27 FORECAST ASSUMPTIONS

EXPENSES

- Salaries: 2% increases year over year
- General expenses: 1% increases year over year
- Contract services: 3% increases year over year
- Energy: 3% increases year over year
- Utilities: 3% increases year over year
- Repairs and maintenance of buildings, vehicles and equipment: 3% increases year over year
- Dues and memberships: 2% increases year over year
- Nashoba Associated Boards of Health: 7% increases year over year
- Nurse Assessment: 6% increases year over year

For the Groton Dunstable Regional School District, the spending projections in FY26 and FY27 are based on budget assessment growth numbers provided to the Town by the District.

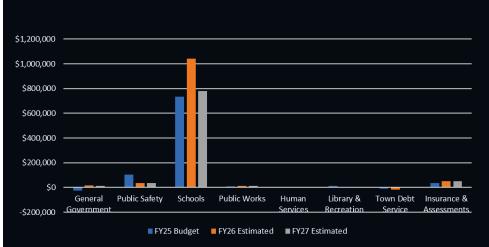
For FY26, the School District projects their budget assessment to the Town of Dunstable will increase by 10% and, in FY27, it will increase by 8.15%. These increases are based on the original assessment, not the recently reduced assessment. For capital expenses, FY26 and FY27 are funded at FY24 levels at \$188,281.

• The statutory 2.5% increase on the Town's tax levy and

- projected new growth of \$110,000.
- Local receipts remain at estimated FY24 levels.
- State aid increases by 2% year over year.
- Decrease in free cash from operating budget revenue by \$100,000 annually.
- Excluded taxes raised based on previously approved excluded debt payments.

Based on these assumptions, the general fund override needs in each of these years are in the amount of \$791,428 and \$540,858 respectively. **FINANCIAL FORECAST**

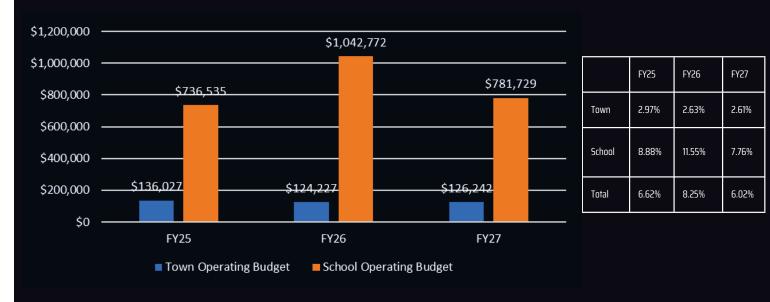
INCREASES BY BUDGET CATEGORY FY25-FY27



Budget Category	FY25 Budget	FY26 Estimated	FY27 Estimated
General Government	-\$26,347	\$16,982	\$14,615
Public Safety	\$103,257	\$36,325	\$37,113
Schools	\$736,535	\$1,042,772	\$781,729
Public Works	\$10,335	\$13,211	\$13,534
Human Services	\$946	\$2,129	\$2,225
Library & Recreation	\$11,071	\$5,948	\$6,640
Town Debt Service	-\$8,066	-\$17,656	\$85
Insurance & Assessments	\$36,764	\$49,633	\$52,114
Total Town Budget	\$864,496	\$1,149,343	\$908,057

FINANCIAL FORECAST

TOWN AND SCHOOL BUDGET INCREASES FY25-FY27

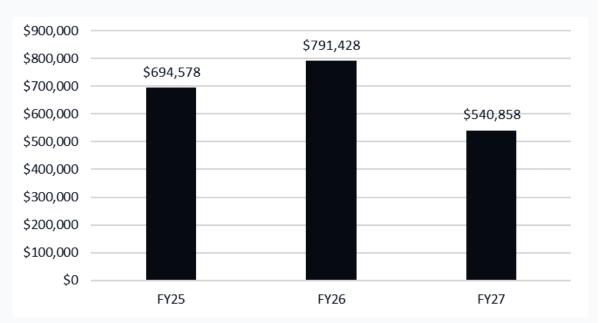


FINANCIAL FORECAST OVERRIDE BY YEAR

Based on the FY25 Town budget and FY26 and FY27 forecast, there is a need for a general fund override over the next 3 years in the following amounts:

FY25 - \$694,578 FY26 - \$791,428 FY27 - \$540,858

In total, after most recent reductions of the school assessment over the next three years an override in the amount of **\$2,026,865** is needed.



MAGNITUDE OF FY25 DEFICIT \$694,578

All of General Government Expenses (Accounting, Assessors, Treasurer/Collector, Town Administrator, Town Clerk)

\$633,755

All of Human Services, Library and Recreation Expenses (Library, Recreation, Parks, Veterans, COA, Board of Health)

\$397,370

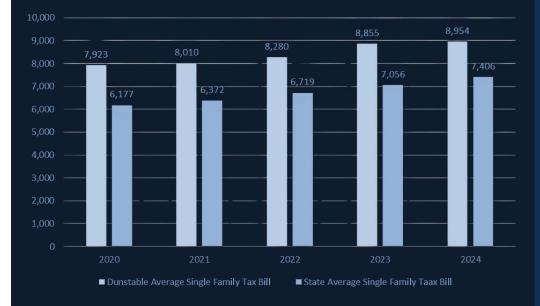
Fire Department Budget **\$363,463**

Highway Department Budget \$577,326



OVERRIDE IMPACTS

AVERAGE SINGLE FAMILY TAX BILL



- The Town of Dunstable's average single family tax bill in 2024 is \$8,954, higher than the state average, \$7,406.
- Since FY20, Dunstable's single family tax bill has increased from \$7,923 to \$8,954, an average of \$206 per year.
- On average, the state's average single family tax bill has increased during this same time period by \$245 per year.
- In FY20, Dunstable's tax bill was \$1,746 higher than the state average and in FY23 the Town's bill was \$1,799 higher than the state average.
- In FY24, Dunstable's average single family tax bill is \$1,548 more than the state average.
- When compared to last year, the difference between the Town's average tax bill and the state's tax bill has reduced by \$251.

ESTIMATED TAX INCREASES WITHOUT OVERRIDE

FY25

• The FY24 average single family tax bill with CPA is \$9,222.56. The average single family tax bill for FY25 is estimated to be \$9,612.34 without an override. This is an increase of \$389.78.

FY26

2

3

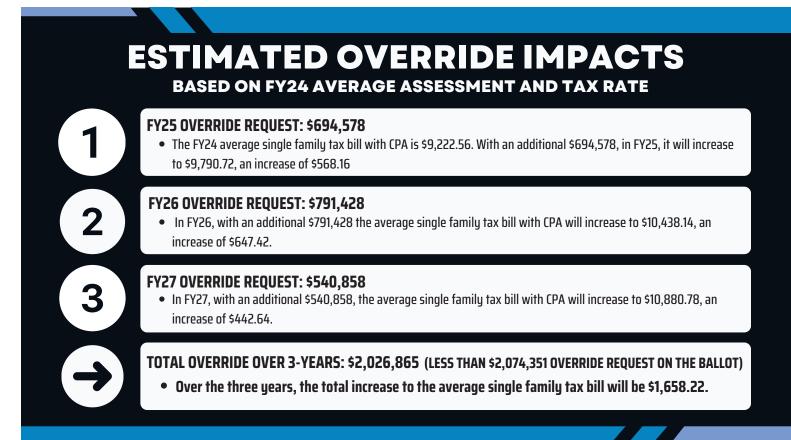
• In FY26, the average single family tax bill is estimated to be \$9,942.66 without an override. This is an increase of \$330.32 from FY25.

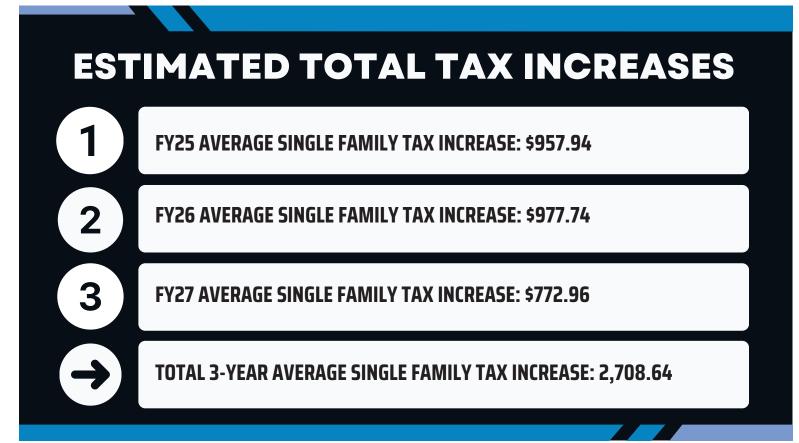
FY27

• In FY27, the average single family tax bill for FY27 is estimated to be \$10,272.98 without an override. This is an increase of \$330.32 increase from FY26.

TOTAL INCREASE:

• Over the three years, the total increase to the average single family tax bill without an override is estimated to be \$1,050.42





ESTIMATED TOTAL TAX INCREASES

TAX INCREASE SUMMARY

	Tax Increase without override	Override increase	Total
FY25	\$389.78	\$568.16	\$957.94
FY26	\$330.32	\$647.42	\$977.74
FY27	\$330.32	\$442.64	\$772.96
Total	\$1,050.42	\$1,658.22	\$2,708.64

IMPACTS TO FY25 BUDGET WITHOUT OVERRIDE

Proportionally assign bottom line deficit (65% schools; 35% town)

Proportionally assign new available revenue (65% schools; 35% town)

Town or school cover entire deficit

IMPACTS TO FY25 BUDGET WITHOUT OVERRIDE

Proportionally assign bottom line deficit (65% schools; 35% town)

The overall, bottom-line budget deficit for FY25 is \$694,578

If you allocate the deficit 65% to the School District and 35% to the Town, the deficits are as follows:

- School District's deficit is \$451,476
- Town's deficit is \$243,102

Town or school cover entire deficit

The Town or School budget absorbing the entire budget deficit of **\$694,578**

Proportionally assign new available revenue (65% schools; 35% town)

FY25 new revenues = revenues generated by the 2.5% tax increase plus new growth + state aid and local receipts increases = **\$398,475**.

Total available new revenue = \$398,375 - reduction of free cash appropriation by \$100,000 - added back capital expenditures in the amount of \$119,344 = **\$179,131.**

The allocation of new available revenue,65% to the School District and 35% to the Town, would result in the School District receiving \$116,435 and the Town receiving \$62,696.

The School District's FY25 budget assessment increase is \$736,535, thus the deficit associated with the School District after offsetting the increase with the Town's new available revenue is **\$620,100**.

The Town's operating budget increase is \$136,027, the deficit is **\$73,331** when including 35% of new available revenue.

Range of deficit amount for School and Town

In sum, the potential deficits of the School District and Town are as follows:

- School District
 - \$694,578(entire deficit)
 - \$620,100 (65% of new available revenue)
 - \$451,476 (65% of bottom line deficit)
- Town
 - \$694,578 (entire deficit)
 - \$243,102 (35% of bottom line deficit)
 - \$73,331 (35% of new available revenue)

depending on how the overall deficit is assigned.



FY25 CAPITAL REQUESTS

CAPITAL REQUESTS FUNDED BY GENERAL FUND

Total	\$119,344
Highway Spreader/Sander	\$22,500
Fire Personal Protective Equipment	\$16,000
Police Station Gutter Improvements	\$844
Police Station Window Replacement	\$20,000
Police Cruiser Replacement	\$60,000

POLICE DEPARTMENT

- Police Department replacing car #52, currently the oldest patrol vehicle in the fleet with 67,000 miles and 3,873 engine hours and, once ready for replacement, it is estimated to have 91,000 miles.
- The windows at the Police Station are experiencing rot and are not weather-tight causing increased energy costs. Given the availability of funds, this project is intended to be phased over time.
- The rain guters at the Police Station are damaged, leaking in several areas, and missing leaf guards. There have been drainage issues at the Police Station in the past and this project is intended to mitigate issues in the future.

FIRE DEPARTMENT

Firefighter standards mandate departments have two full sets of PPE per firefighter. Currently, the Fire
Department does not meet this requirement, needing approximately 15 more sets to comply. Having two full
sets for each firefighter on duty allows a member to properly decontaminate and dry their gear in between
incidents and still have another set to use if another incident or call takes place. PPE gear should be replaced
every ten years.

HIGHWAY DEPARTMENT

The Highway Department is in need of a new spreader/sander which they have deferred for a couple of years
now. They have extended the useful life of the existing spreader/sander rebuilding it twice but, at this point,
the condition has deteriorated to a point where replacement is needed. This piece of equipment is critical to
maintain safe road conditions during snow events, reducing ice buildup and maintaining safe conditions during
inclement weather.



FUTURE PLANNING

FUTURE PLANNING

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ONLINE RESIDENT SURVEY

• The majority of residents supported the idea of new businesses and economic development to help balance the budget

• Out of the options provided, it ranked first **Rank Options**



1 Attract new businesses and developme...





SELECT BOARD GOALS AND OBJECTIVES

• Identify and consider sources of additional revenue generation and cost efficiencies.



SELECT BOARD ACTIONS

Creation of the Economic Development Committee, Land Use Committee, and Master Plan Implementation Committee

 Focus on identifying potential economic development opportunities, evaluate use of town-owned land and future options, and implement recommendations of Town's Master Plan

THANK YOU

Groton-Dunstable Regional School District FY25 Budget Outlook-Town Meetings Groton and Dunstable

Presented by Laura Chesson, Superintendent of Schools Kristin DeFrancisco Assistant Superintendent of Schools Sherry Kersey, Director of Finance & Operations March 26, 2024

TOTAL GROTON-DUNSTABLE REGIONAL SCHOOL DISTRICT BUDGET

Operating Budget	50,461,175.00
Debt Service	574,263.00
Capital	382,500.00
Total Budget	51,417,938.00

GROTON ASSESSMENT

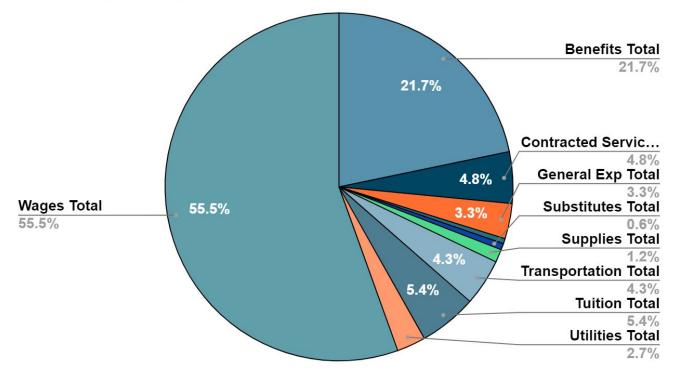
Operating Budget	28,509,638.00
Debt Service	445,156.00
Capital	295,767.00
Total Assessment	29,250,561.00

DUNSTABLE ASSESSMENT

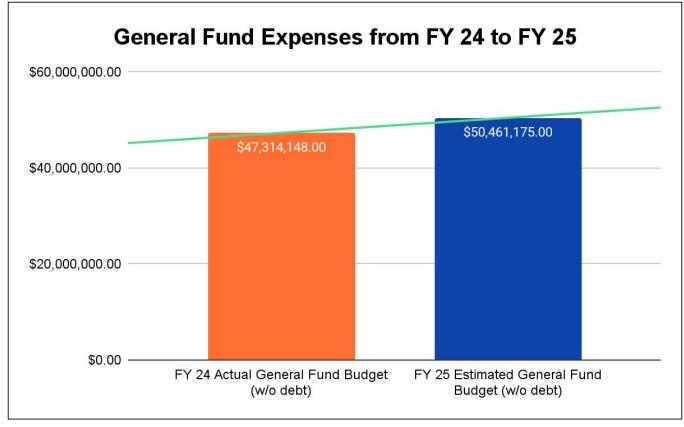
Operating Budget	8,582,256.00
Debt Service	128,696.00
Capital	86,733.00
Total Assessment	8,797,685.00

What is the budget comprised of?

FY25 Budget Category By %



FY24 Budget vs FY25 Proposed Budget



5 Year Historical Budget Increases

% Increase

2.37%

FY22 - FY23*

6.39%

FY23 - FY24**

FY24 - FY25

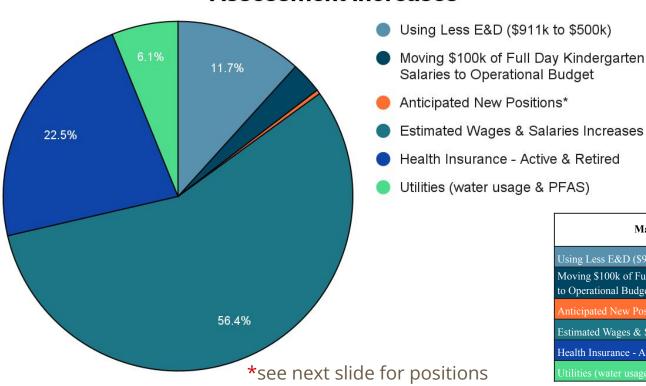


*ESSER & ARPA funding available **ESSER & ARPA gone - expenses added to General Fund

FY25 Considerations that have increased \$ implications

- Salary projections (negotiating with bargaining units)
- Health insurance (renewal increase will come soon)
- PFAS (\$100k in budget for mitigation steps prior to town water install)
- Change in 5 yr split due to change in 5 yr. Rolling average
- Change in local minimum contribution by state

FY25 - Summary of Major Drivers of Assessment Increase



Assessment Increases

Major DriverAssessment IncreaseUsing Less E&D (\$911k to \$500k)\$400,000.00Moving \$100k of Full Day Kindergarten Salaries
to Operational Budget\$100,000.00Anticipated New Positions*\$13,000.00Estimated Wages & Salaries Increases\$1,930,037.00Health Insurance - Active & Retired\$769,136.00Utilities (water usage & PFAS)\$209,615.00

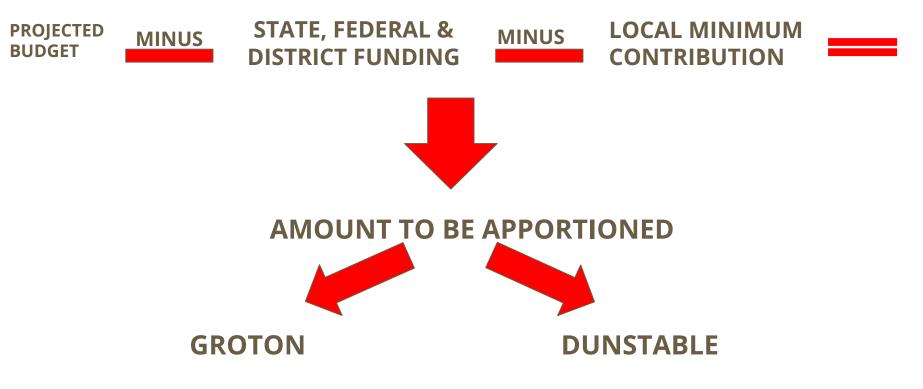
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Anticipated new positions to meet current services

Positions to be posted/filled by June 30th - replacing current positions

- 1.0 FTE Behavioral Interventionist (exchange for BCBA FTE) \$0
 Elementary Both positions same salary budget
- 1.0 FTE ELL teacher position (exchange for team chair FTE) \$0
 Both positions same salary budget
- 0.4 FTE Administrative assistant Flo Ro due to incr. size \$13,000

How are assessments for each towns calculated



Budget vs. Assessment

BUDGET

- ALL EXPENSES OF THE DISTRICT.
- MAJOR EXPENSES INCLUDE SALARIES, BENEFITS INCLUDING INSURANCE AND MIDDLESEX RETIREMENT.
- INCREASES IN CONTRACTED SERVICES
- CHANGES IN OUT OF DISTRICT TUITIONS
- INCREASES IN TRANSPORTATION
- MAINTENANCE OF BUILDINGS AND
 UTILITY COSTS

ASSESSMENT

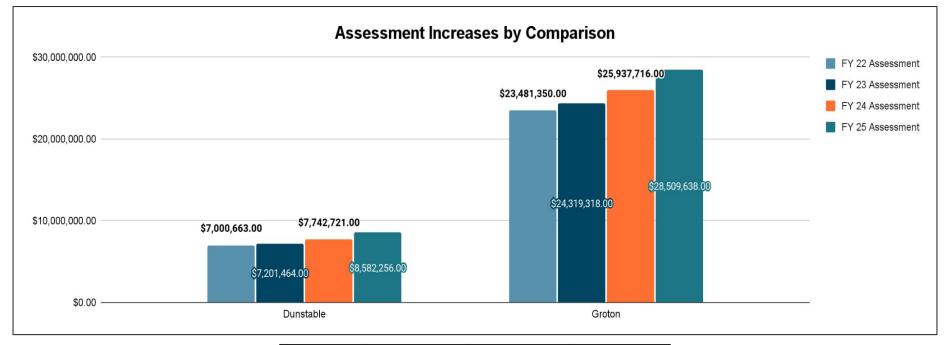
- AFTER ALL FEDERAL, STATE AND SCHOOL DISTRICT REVENUES ARE ESTIMATED, THE REMAINING AMOUNT NEEDED TO BALANCE THE PROPOSED BUDGET ARE ASSESSMENTS TO BOTH TOWNS.
- THE MINIMUM REQUIRED
 CONTRIBUTION MUST BE ASSESSED
 FIRST TO BOTH TOWNS
- THE REMAINDER IS ASSESSED BASED ON A 5 YEAR ROLLING AVERAGE OF STUDENT POPULATION FROM BOTH TOWNS.

Enrollment - 5 year rolling average FY 24 to FY 25

Regional Agreement dictates a 5 year rolling average of certified October 1st enrollment.

FY24	Dunstable	22.74%		
	Groton	77.26%		
FY25	Dunstable	22.82%		
	Groton	77.18%		

Estimated Assessment Comparisons Over Time



Town	FY 22-23 Assessment % Increase	FY 23-24 Assessment % Increase	FY 24-25 Assessment % Increase	
Dunstable	2.87%	7.52%	10.84%	
Groton	3.57%	6.65%	9.92%	

This is not a one year problem

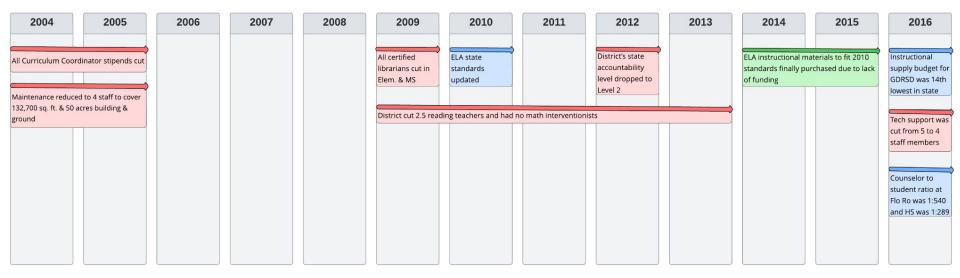
- The towns have estimated town revenues for the next 3 years.
- The school district has estimated town assessments for the next 3 years.
- The FY25-FY27 comparisons illustrate a deficit between the two estimates that occurs every year.
- School Leadership Team **is committed** to stay within our projections and that **any future unplanned increases need to be balanced with a corresponding reductions.**

What happens if override votes are not successful?

Introduction

- NONE of the options listed here are without **significant** impact to students, teachers, and remaining staff members.
- Focus for reductions varied by grade level
- High school focused on keeping academic class sizes below 30 and had to control impact of reduction of staffing from last fiscal year. Attempted to make reductions which would not result in class sizes above 30.
- Middle school attempted to spread impact across all areas of the school and attempted to make reductions spread across the board.
- Flo Ro and Swallow Union focused on keeping academic class sizes at current level and making reductions elsewhere.

Where we were....



Where we are

2018	2019	2020	2021	2022	2023	2024	
K-4 ELA Coordinator,		r, and stipended MS/H Tech support for ove	IS Coordinators	ns at 4		1 Counselor reduced at HS Counselor to student ratio at HS is 1:230 and Flo Ro is 1:180* District's state accountability level "Substantial Progress Towards Targets" indicates no need of state intervention 7 Elem. Reading Interventionists and 1 MS Reading Interventionist Reached appropriate staff level of 6 to cover 132,700 sq. ft. & 50 acres of grounds	Moved \$150,000 of OOD tuition costs to Circuit Breaker funds 1 Guidance Counselor reduced at HS Used \$111,000 extra E&D 1 Asst. Principal reduced at HS 1 Wellness Teacher reduced at HS 1 ELA FTE position left unfilled at HS 1 Library/Tech position reduced at Swallow Moved \$120,000 of Para salaries to grant Health insurance renewed at a lower rate

*Counselor added in anticipation of enrollment increase to 645 - then ratio would be 1:215

Where are we going?

- This presentation will outline the proposed reductions that will be necessary if the override for the operational budget does not pass.
- The following information should be reviewed with the understanding that the proposed FY 25 budget is level services. No new programs or services was recommended.

Reduction Targets

- Central Office and District Wide Resources \$1,142,000
- GDRHS \$699,980
- GDRMS \$722,560
- Flo Ro \$519,340
- Swallow Union \$316,120

Reduction Impacts of Changes in Teaching Positions

Reduction of 3 HS teachers (Reminder: 4 teachers were reduced in FY24)

- High school class sizes of 30 31
- Reduction of electives
- Study halls will take place of some classes
- Reduced ability for competitive college applicants

<u>Reduction of 9 MS Teachers =</u>

- Middle school class sizes of 30 31
- Cuts in arts, music, PE, and integrated arts.
- Students in minimally supervised study halls

Reduction at Elementary

- Significant reduction in general education supports = impact student scores on MCAS, Dibels, and IXL assessments, and student achievement.
- Significant reduction in behavioral and social/emotional support combined with large class sizes = negatively impact learning in classrooms.

Reduction Impacts of Changes in Fees

INCREASE IN....

DECREASE IN

\$700 ATHLETIC FEES STUDENTS ABLE TO PARTICIPATE IN SPORTS

\$400 ACTIVITY FEES STUDENTS IN CHAMBER CHOIR/ROBOTICS

\$400 ACTIVITY FEES LESS EXTRACURRICULARS THAT HELP STUDENTS DEVELOP COMPETITIVE APPLICATIONS

Reduction Impacts of Changes in Other Areas

- Decrease in special education team chair = reduction of family/school communication
- Decrease of related service providers = services being provided to students with IEPs in larger groups
- Decrease of related service providers and special education teachers
 = less groups for IEP services thus impacting scheduling options
- Decrease in special educators, related service providers, and counselors and nurses = less effective communication and collaboration supporting students

Reduction Impacts of Changes in Other Areas con....

- Decrease in technology support will = increase in mean time to repair of technology issues
- Decrease in maintenance support = increase in mean time to repair of building issues
- Decrease in administrative assistant support in Central Office =
 - slower processing of medicare claims,
 - new student registration,
 - ordering of district supplies,
 - resolution of health insurance issues,
 - on-boarding of new staff, distribution of reports to DESE, parents, and teachers,
 - reduction in ability to process grant applications

What will be the projected impact to FY 26 and FY 27?

- The deficit in FY 26 will be \$1.8 million (est. reduction 10 staff positions) and in FY 27 will be \$1.4 million (est. reduction 9 staff positions)
- Using the proportional method of allocating reductions the estimates would be:
 - Central office/district resources
 - **GDRHS**
 - **GDRMS**
 - Florence Roche
 - Swallow/Preschool

FY26 \$600,000FY27 \$420,000FY26 \$558,000FY27 \$434,000FY26 \$576,000FY27 \$448,000FY26 \$414,000FY27 \$322,000FY26 \$252,000FY27 \$196,000